Impact of GST on Automobile Dealers Industry

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The Indian auto industry is one of the largest in the world. The industry accounts for 7.1 per cent of the country's Gross Domestic Product (GDP). Almost 13% of the revenue from central excise is from this sector and claims a size of 4.3% of total exports from India. Despite its contribution to the economy and growth potential, this sector has been combating the hardship of high tax rates for substantially a long period of time now with central excise duty ranging between 12.5% to 30% coupled with introduction of multiple cesses at revenues whims and fancies, most recent being infrastructure cess.

Apart from the high tax rates, industry has seen extensive litigations on VAT v/s Service Tax tussle, valuation issues in case of PDI charges, warranties, taxation on handling charges and many more. Thus, introduction of GST shall be a breather for this sector wherein taxes on vehicle are 28% in GST regime along with the cess of 1% and 15%. However, this rate of taxation will be beneficial for this industry as full set-off of credits will be made available in the GST regime. Further, as per the Goods and Services (Compensation to States) Act, 2017, the compensation cess can be availed as credit and the same can be utilized against the payment of compensation cess in the same manner as per the rules applicable for input tax credit. This article focuses on the supply chain part of this industry i.e. the dealers network who play a very crucial role in the growth and prosperity of this industry and any adverse impact on dealerships shall have direct effect on the entire industry. Therefore, this article examines the intricacies of GST on Automobile Dealers.

Presently, dealers are paying following indirect taxes:

- Service tax (ST) on services both as provider and also as receiver under reverse/ joint charge;
- Value added tax (VAT)/Central sales tax (CST) on Sale of Vehicle/ Spares/ Accessories;

In GST regime, Automobile Dealers will be collecting and paying CGST and SGST (i.e. Central GST and State GST on intra-state sale of vehicles. Further, in case of inter-state sale of the vehicles, they will
be collecting and paying IGST (i.e. Integrated GST, which is nothing but the summation of CGST + SGST). Impact of GST on various aspects is as examined below:

1) Impact on Credits:

Currently, automobile dealers are not able to avail CENVAT credit on the following indirect taxes paid by them:

- CST Paid on purchase of vehicle, spares, consumables, accessories and assets;
- Excise Duty paid on purchase of vehicles, spares, consumables and accessories;
- NCCD, Auto Cess and Infrastructure Cess paid on purchase of vehicles;
- CVD paid on any imported Spares, accessories and consumables;
- SBC paid on input services;
- Reversal of proportionate CENVAT credit of service tax due to trading activity - Showroom Rent, Advertisement expenses etc.

In GST Regime, all the above duties/ taxes will get subsumed, therefore dealers should be able to avail the input tax credit of all its procurements of goods/ services except for few restrictions laid in the CGST Act.

2) Impact on the procurement costs of vehicle:

Since, all of the above taxes gets subsumed in the GST, therefore the procurement cost to that extent will come down as explained below in a tabulation format:

**Procurement cost in the Current Regime:**

<table>
<thead>
<tr>
<th>Type of Vehicle</th>
<th>Vehicle Cost</th>
<th>Excise</th>
<th>CST</th>
<th>NCCD+ Auto Cess</th>
<th>Infra Cess</th>
<th>Total Tax</th>
<th>Purchase Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Motor Cycles</td>
<td>50,000</td>
<td>12.50%</td>
<td>1.10%</td>
<td>2.00%</td>
<td>1%</td>
<td>8,300</td>
<td>58,300</td>
</tr>
<tr>
<td>Small Cars</td>
<td>4,00,000</td>
<td>12.50%</td>
<td>1.10%</td>
<td>2.00%</td>
<td>1%</td>
<td>66,400</td>
<td>4,66,400</td>
</tr>
<tr>
<td>Mid-size Cars</td>
<td>7,50,000</td>
<td>24%</td>
<td>1.10%</td>
<td>2.00%</td>
<td>2.50%</td>
<td>2,22,000</td>
<td>9,72,000</td>
</tr>
<tr>
<td>Luxury Cars</td>
<td>20,00,000</td>
<td>27%</td>
<td>1.10%</td>
<td>2.00%</td>
<td>4%</td>
<td>6,82,000</td>
<td>26,82,000</td>
</tr>
<tr>
<td>SUVs</td>
<td>16,00,000</td>
<td>30%</td>
<td>1.10%</td>
<td>2.00%</td>
<td>4%</td>
<td>5,93,600</td>
<td>21,93,600</td>
</tr>
</tbody>
</table>
Procurement cost in the GST Regime:

<table>
<thead>
<tr>
<th>Type of Vehicle</th>
<th>Vehicle Cost</th>
<th>IGST</th>
<th>Cess</th>
<th>Total Tax</th>
<th>Purchase Cost in GST</th>
<th>Reduction in Purchase Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Motor Cycles</td>
<td>50,000</td>
<td>28%</td>
<td>-</td>
<td>14,000</td>
<td>50,000</td>
<td>8,300</td>
</tr>
<tr>
<td>Small Cars</td>
<td>4,00,000</td>
<td>28%</td>
<td>1%</td>
<td>1,16,000</td>
<td>4,00,000</td>
<td>66,400</td>
</tr>
<tr>
<td>Mid-size Cars</td>
<td>7,50,000</td>
<td>28%</td>
<td>15%</td>
<td>3,22,500</td>
<td>7,50,000</td>
<td>2,22,000</td>
</tr>
<tr>
<td>Luxury Cars</td>
<td>20,00,000</td>
<td>28%</td>
<td>15%</td>
<td>8,60,000</td>
<td>20,00,000</td>
<td>6,82,000</td>
</tr>
<tr>
<td>SUVs</td>
<td>16,00,000</td>
<td>28%</td>
<td>15%</td>
<td>6,88,000</td>
<td>16,00,000</td>
<td>5,93,000</td>
</tr>
</tbody>
</table>

**Note:**

- Since IGST and cesses shall be fully available as credit in the GST regime, therefore they will not form part of purchase cost and can be set-off from output GST payable on sale of the vehicle.
- Presently, automobile parts, accessories, components manufacturers are charging excise duty on MRP value less abatement wherein the duty portion would be paid on the value higher than the transaction value, this leads to higher excise cost on the spare parts, accessories procured by such dealers. However, since the concept of MRP based taxation shall not continue in the in GST, therefore such additional costs would also come down for dealers.
- Procurements are assumed to be in the course of Inter-state. In case of intra-state procurements, currently VAT paid did not form part of cost and the same was available for utilization against output VAT.

As noted above, reduction in procurement cost is substantial as cascading of taxes was just adding to the cost in this sector.

3) Impact on the Sale Price:

Since, the procurement cost reduces in GST and if the benefit of the same is fully passed on to the consumer, then it leads to reduction in sale price of the vehicles as tabulated below:

<table>
<thead>
<tr>
<th>Type of Vehicle</th>
<th>Sale Price Current Regime</th>
<th>Sale Price in GST Regime</th>
</tr>
</thead>
</table>

<table>
<thead>
<tr>
<th></th>
<th>Sale Price</th>
<th>VAT @ 14.5%</th>
<th>Total SP</th>
<th>Sale Price</th>
<th>IGST @ 28% (1%, 15% cess)</th>
<th>Total SP+</th>
</tr>
</thead>
<tbody>
<tr>
<td>Motor Vehicle</td>
<td>61,215</td>
<td>8,876</td>
<td>70,091</td>
<td>52,500</td>
<td>14,700</td>
<td>67,200</td>
</tr>
<tr>
<td>Small Cars</td>
<td>4,89,720</td>
<td>71,009</td>
<td>5,60,729</td>
<td>4,20,000</td>
<td>1,21,800</td>
<td>5,41,800</td>
</tr>
<tr>
<td>Mid-size Cars</td>
<td>10,20,600</td>
<td>1,47,987</td>
<td>11,68,587</td>
<td>7,87,500</td>
<td>3,38,625</td>
<td>11,26,125</td>
</tr>
<tr>
<td>Luxury Cars</td>
<td>28,16,100</td>
<td>4,08,335</td>
<td>32,24,435</td>
<td>21,00,000</td>
<td>9,03,000</td>
<td>30,03,000</td>
</tr>
<tr>
<td>SUVs</td>
<td>23,03,280</td>
<td>3,33,976</td>
<td>26,37,256</td>
<td>16,80,000</td>
<td>7,22,400</td>
<td>24,02,400</td>
</tr>
</tbody>
</table>

Assuming that the sale price is at 5% mark-up above the purchase price. It is seen from the above calculation that overall reduction in the purchase cost per vehicle ranges from 16% to 34% and if full benefit of such reduced prices is passed on to the end consumers then sale price of vehicles can come down in the GST regime which will boost this sectors growth and must have largely positive impact due to invasion of GST.

(Note: Above illustrations are only for reference purpose. Actual impact could differ depending upon various factors)

**4) Impact on Working Capital:**

Following aspects will impact the working capital of the automobile dealers in the GST regime:

a) **Vehicle Transfers:** Transfer of vehicle/ spares to other premises will be liable for GST if the transfer is in the course of inter-state trade. Further, if there are separate dealerships of a dealer and separate GST registration number is obtained for each such dealership, then transfer of any goods/ services between such dealerships will also be liable for GST. This shall block the working capital as the taxes needs to be paid from own funds and collection of taxes will be at a later date only when such goods/ services are eventually sold.

b) **Free Service Coupon vouchers:** These coupons will be issued at the time of sale of the vehicle. As per the time of supply rule, GST on such coupons needs to be paid immediately on the date of issue of such vouchers. As per the policy of some manufacturers, the amounts in respect of such coupons will be redeemed to the dealers only once the customer brings the vehicle for repair to the workshop. Therefore, dealers would have to pay tax on such coupons immediately on its issue but the said taxes
can be collected from the automobile manufacturers only when the vehicle comes for the repair leading to unnecessary blocking of funds in taxes.

c) Vehicle Booking Advance: It is quite common in this sector that the vehicles will be booked in advance on payment of certain amount as token. Currently, VAT is not being paid on such advances as the same is payable at the time of sale of such vehicle. However, this luxury of holding advances without payment of taxes is clipped in the GST regime and taxes need to be paid on receipt of the booking advances also. Therefore, dealers either have to pay taxes on the advances out of its pocket or collect taxes extra even on the token advances.

d) Commission, warranties, incentives: Currently, it is very difficult for dealers to pay service tax on accrual basis on the following incomes and thereby as a system or practice many dealers are paying service tax on receipt basis:

- **Commission from Bankers/ Insurers**: As details of the commission will be provided by bankers/ insurers at a later date with constant changes involved. Therefore, generally dealers pay service tax on such receipts only upon receipt of commission;
- **Income from manufacturer**: Various commissions, incentives, reimbursements, warranty receipts etc. are received from manufacturer. Dealer don’t pay taxes on these incomes on accrual basis as the same may or may not get approved by the manufacturer at a later date. Therefore, currently service tax is paid on receipt basis only when the amount is credited by the manufacturer and is reflected in the manufacturer’s statement.

However, the luxury of paying taxes on receipt basis will not be accepted in the GST regime as everything will be system driven. Therefore, dealers will have to either get its system corrected with the bankers and manufacturers immediately to ensure smooth transition into the GST regime or else it would have to take the brunt of taxes on its own due to fault of its vendors.

5) Impact on Valuation:

a) Dealer of second hand vehicles

It has been explicitly provided in the valuation rules that where a taxable supply is provided by a person dealing in buying and selling of second hand goods then the value of supply shall be the difference between the selling price and purchase price and where the value of such supply is negative it shall be ignored. This shall very positively impact this industry as GST needs to be paid only on the difference value.
Further, Government has issued notification 10/2017-Central Tax (Rate), Providing exemption from payment of GST when a person who is dealing in buying and selling of second hand goods and who pays GST on value of outward supply of such second-hand goods under margin scheme [value as determined under rule 32(5)], he need not pay GST on purchases of old vehicles from under reverse charge mechanism.

b) **Bundling of Car with accessories, warranty, handling charges:** Automobile dealers charge amounts for Sale of vehicle and also for various ancillary services such as insurance, extended warranty, accessories, logistics and handling, registration etc. It shall be imperative for the industry to understand whether the entire transaction shall be classified as separate supplies or whether it has to be classified as a ‘composite supply’ or as a ‘mixed supply’. Ideally it should amount to composite supply as the vehicle remains the principle supply and other being incidental/ancillary. Further, the issue of composite supply v/s mixed supply also needs to be tested in case of warranties, AMC’s, repair works, painting jobs, body-building works etc. The principle of dominant nature test as laid down by supreme court in *BSNL v/s UOI 2006-TIOL-15-SC-CT-LB* would come in to play and the said principle needs to be applied and tested with greater force in GST regime. For instance, in case of comprehensive AMC contracts, the dominant intent is to keep the machine in the running condition and not to merely supply the goods, therefore even though the supply of goods may be of high value, they are still incidental to the principle requirement of maintenance and therefore it may be termed as a ‘composite supply’ of maintenance and GST would be levied accordingly. However, there are multiple other factors that also have to be looked into while deriving conclusion on these transactions involving supply of multiple goods and services in a single transaction and therefore facts of each case and the manner in which the transaction is undertaken remain crucial to draw an amicable conclusion. Therefore, if classification is not clearly carved out in the transaction/agreement, then consequences of valuation issues could hit this industry with large scale litigation in the GST regime.

c) **Insurance, Registration etc. as reimbursements:** Automobile dealer collects various amounts from customers which are mere reimbursements and are paid back as it is to someone else. In other words, these amounts are collected merely as a pure agent such as:

- ✔ Insurance of the vehicle;
- ✔ Temporary/ Permanent Registration charges,
- ✔ High Security Number Plate Charges;
- ✔ Credit Card Swiping Charges etc.
Currently, Service Tax is not paid on such values, if collected as a pure agent. However, at times dealer’s charge adhoc amount to customers keeping certain margin on them above the actual amount incurred towards the same. In such a scenario, the provisions relating to Pure agent cannot come to their rescue and GST would need to be paid on the entire value received.

d) **Road Tax/ Life Tax:** Currently, service tax or VAT is not paid on the Road Tax element. However, in the GST regime, value for the purpose of paying GST must also include Road Tax. Section 16 of the GST law clearly states that no taxes shall be allowed as reduction from the value except CGST, SGST and IGST. Therefore, duplication of taxes to this extent shall continue, however it would be interesting to see if these taxes paid can be otherwise claimed as deductions under the concept of Pure agents. However, such deduction may be objected by department as there is a specific inclusion for such taxes in the Act and deduction by virtue of pure agent as provided in rules cannot override the specific inclusion in the act. Therefore, appropriate decision making in this regard needs to be taken if not timely represented by the associations it would unnecessary increase cost for the consumers and litigation for the dealers.

e) **Discounts:** Generally, dealers receive various discounts from its manufacturers based on targets, vehicles lifted, Special Customers, Year-End Discounts etc. It is pertinent to note that post supply discounts will not be allowed as deduction from the value if the same is not linked to any invoice. Therefore, discounts policy needs to be revisited and the same must be brought in line with the tax scheme to avoid taxes on high values.

f) **Related Party Transactions:** Transaction value can be rejected if the transaction is with any related party or if the same is between distinct persons. Therefore, value in such cases needs to be calculated as per the valuation rules in the sequential manner as per the rules provided in this regard.

g) **Valuation of commissions etc:** Currently, in case of various commissions received from the manufacturers such as ‘Extended warranty’ or ‘Road side assistance’, Service Tax is being paid only on commission element. However, in GST regime, such tax treatment may not be acceptable and dealers will have to pay GST initially on the entire value of the warranty receipts and the amounts charged by the manufacturer can later be taken as a credit. Adoption of this would require tremendous costs and efforts especially in a scenario where dealers face lot of difficulty in tracking them from various reports/ automated databases of the manufacturers.
6) **Reduced current litigations:**

Currently, the sector is facing disputes on the following areas:

a) **Valuation in Servicing of vehicle:** Complexity in bifurcation of the material and labour component in the servicing of vehicle has led to multiple disputes as both the service tax and sale tax authorities demand taxes on a higher component.

b) **Handling Charges:** Whether it is liable for VAT or Service Tax has led to demand of taxes from both the authorities and thereby disputes.

c) **Registration charges:** Disputes were noted on applicability of service tax on various charges that are merely collected as pure agent such as temporary permanent registration etc.

d) **Incentives:** It has been a matter of dispute at a various judicial forums as to whether the incentives received by the automobile dealers from the manufacturer whether amounts to any ‘Service’ to be liable for service tax.

Such disputes would end in the GST regime as the tax base for both CGST and SGST shall be same.

7) **Impact on Transitional Credits:**

To transfer the existing credits in the GST regime, condition has been kept that such credit must have been admissible in the GST regime. Therefore, dealers should be able to transfer the following credits to the GST regime:

- **Credit of Service Tax:** The same must be properly reflected in the last service tax returns with proper reflection of the same in form TRAN-1 to establish the claim. Further, service tax credit pertaining to cars, spares in stock can also be availed.

- **Excise Duty/ CVD:** Since, currently dealers are not availing the credit of excise duty & CVD. Therefore, they need to ascertain the value of stock as on the appointed day and based on the availability of the invoice, credit can be availed. Further, even if proper excise invoice is not available with the dealer, still a 60% of the CGST portion paid on outward supplies can be availed as credits as per the scheme provided in this regard. Further, the facility of Credit Transfer Document where value of goods is more than rupees 25000 per piece and bear the brand name of the manufacturer and are separately identifiable then manufacturer can transfer the credit of excise duty to dealers based on the ‘credit transfer document’ and a dealer can avail full credit of
excise duty under the cover of such document. However, such document must be obtained within 30 days from the appointed date. Therefore, dealers must avail full advantage of this beneficial piece of legislation extended by the government.

- **VAT/SAD:** Similarly, if a dealer is not availing the credit of VAT/SAD currently due to restriction in the state VAT law, then credit can be availed based on the ascertainment of stock as on appointed day. However, if the credit of VAT is being currently availed then the same needs to be properly reflected in the last VAT return to transfer such credits to the GST regime.

- **Credit of CST:** The same cannot be availed based on the stock availability as on the appointed day.

- **Entry Tax:** Credit of same can be availed subject to possession of appropriate documents for the same in states where such set off is permissible.

8) **Impact due to Anti-Profiteering Measures:**

Since, a dealer will be able to take the credit of goods lying in stock, the tax cost would decrease. This additional benefit accruing to a dealer is expected to be passed on to the end consumer by way of reduction in prices of goods and services. Further, a separate authority will be formed in the GST regime to monitor the non-compliance of the anti-profiteering matters. This measure will have an adverse impact on the entire industry especially when the pricing is pre-decided by the manufacturer and is a dynamic feature being guided by multiple other factors. It is also pertinent to note that presently dealers work on a very thin margins and their survival is purely on the volumes of business and in this scenario any further reduction in prices could have negative impact. However, if the benefit is passed on by the manufacturer to the dealers then this may not be as challenging also. It is already being observed that many large players in the industry have reduced prices of various models of their products in July 2017.

9) **Other Procedural requirements and its impact:**

a) **Registration:** Dealers need to obtain separate registration for each state even if it pertains to the same dealership and covered under the same PAN. However, dealer can opt for multiple registrations within the state for various dealerships.

b) **Returns:** Compliance burden will be high in the GST regime as one has to file 12 returns broken into 3 parts and 1 annual return for each registration apart from ISD returns, if any. Further, returns filed
will be matched online with the support of the IT infrastructure with the returns of the vendors/ customers. In case taxes are not paid by the vendors or if the returns are not filed by the vendors, then the credit of such taxes is denied to the customers. Therefore, timely payment of taxes, filing of returns needs to be ensured in the GST regime.

c) **Accounting:** Coordination/ communication, flow of documents from various branches to accounts department should be before 10th of the subsequent month. Therefore, accounting function needs to be more robust, live and automatic. As far as possible, a dealer must map its accounting framework with other processes in an ERP environment and therefore finance & accounts department needs to be better structured to cope up with the needs of the GST regime.

d) **IT Infrastructure:** In GST regime, businesses have to move from the manual environment to computerized environment. Only an efficient IT infrastructure and its best usage can help businesses meet the high compliance needs of the GST. If IT infrastructure is not optimally utilized, then it would be challenging for any business including real-estate sector to function efficiently in the GST regime. Further, in the computerized environment, physical interaction with the department officials would reduce substantially. ERP must be customized to make it capable to meet needs of the business as well as comply with GST.

**Conclusion:**

Migrating to the new tax regime could have substantial impact on the business houses. There would be a positive impact for those who are vigilant and tax compliant. The unorganized sector may have to adopt and adapt to continue in this new transparent regime. The negative impact of the GST can largely be averted if counter measures/ preparedness is in place. Businesses need to re-look and action must be taken on the following areas to reduce the adverse impact of GST:

- Contracts/ Agreements re-alignment to suit the needs of GST of breaking up into the multiple supplies, composite supplies or missing the supplies;
- Business re-structuring/ Transaction re-structuring needs to be assessed and implemented;
- Understanding the impact on various business departments including procurement, sales & Marketing, finance & Accounts, IT, Admin & HR etc. and re-structuring the same to suit the needs of the GST;
- Optimizing the transitional credits, future credits.
- Assessing the capacity building to meet the needs of the GST;
- Strategizing the right pricing to create right balance between margins and volumes;
Ensure original entries are verified, keep evidences of tax payments etc;
Representing through various bodies/ associations on various adverse provisions of the GST law;
Conducting in-house training programs for learning & development of staff to ensure smooth implementation into the new regime.

Acknowledgements

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- Indirect Taxes Committee